

Message Text

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60

ORIGIN IO-14

INFO OCT-01 AF-10 ARA-16 EUR-25 EA-11 NEA-10 ISO-00

CIAE-00 PM-07 H-03 INR-10 L-03 NSAE-00 NSC-10 PA-04

RSC-01 PRS-01 SPC-03 SS-20 USIA-15 ACDA-19 /183 R

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EA-MSTEARNS

AF/RA:JWALKER

ARA/RA-GMONSMA

IO:DHPOPPER (SUBS)

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P 012012Z DEC 73

FM SECSTATE WASHDC

TO AMEMBASSY NIAMEY PRIORITY

AMEMBASSY LIBREVILLE PRIORITY

AMEMBASSY BUENOS AIRES PRIORITY

AMEMBASSY BANGUI PRIORITY

AMEMBASSY NDJAMENA PRIORITY

AMEMBASSY NICOSIA PRIORITY

AMEMBASSY ADDIS ABABA PRIORITY

AMEMBASSY HELSINKI PRIORITY

AMEMBASSY PARIS PRIORITY

AMEMBASSY ACCRA PRIORITY

AMEMBASSY GEORGETOWN PRIORITY

AMEMBASSY REYKJAVIK PRIORITY

AMEMBASSY NEW DELHI PRIORITY

AMEMBASSY TEHRAN PRIORITY

AMEMBASSY DUBLIN PRIORITY

AMEMBASSY ABIDJAN PRIORITY

AMEMBASSY KINGSTON PRIORITY

AMEMBASSY NAIROBI PRIORITY

AMEMBASSY PORT LOUIS PRIORITY

AMEMBASSY MEXICO PRIORITY

AMEMBASSY RABAT PRIORITY

AMEMBASSY KATHMANDU PRIORITY

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AMEMBASSY LAGOS PRIORITY

AMEMBASSY OSLO PRIORITY
AMEMBASSY ISLAMABAD PRIORITY
AMEMBASSY PANAMA PRIORITY
AMEMBASSY KIGALI PRIORITY
AMEMBASSY FREETOWN PRIORITY
AMEMBASSY MBABANE PRIORITY
AMEMBASSY STOCKHOLM PRIORITY
AMEMBASSY OUAGADOUGOU PRIORITY
AMEMBASSY KINSHASA PRIORITY
INFO USMISSION USUN NEW YORK PRIORITY
AMEMBASSY PHNOM PENH PRIORITY
AMEMBASSY TOKYO PRIORITY
AMEMBASSY BANGKOK PRIORITY
AMEMBASSY KUALA LUMPUR PRIORITY
AMEMBASSY SINGAPORE PRIORITY
AMEMBASSY JAKARTA PRIORITY
AMEMBASSY MANILA PRIORITY
AMEMBASSY VIENTIANE PRIORITY
AMEMBASSY WELLINGTON PRIORITY
AMEMBASSY CANBERRA PRIORITY
AMEMBASSY SUVA PRIORITY
AMEMBASSY VIENNA PRIORITY
AMEMBASSY NASSAU PRIORITY
AMEMBASSY GABORONE PRIORITY
AMEMBASSY SANTIAGO PRIORITY
AMEMBASSY COPENHAGEN PRIORITY
AMEMBASSY QUITO PRIORITY
AMEMBASSY BONN PRIORITY
AMEMBASSY TEL AVIV PRIORITY
AMEMBASSY ROME PRIORITY
AMEMBASSY MASERU PRIORITY
AMEMBASSY MONROVIA PRIORITY
AMEMBASSY LUXEMBOURG PRIORITY
AMEMBASSY BLANTYRE PRIORITY
AMEMBASSY MADRID PRIORITY
AMEMBASSY TUNIS PRIORITY

C O N F I D E N T I A L STATE 236134

E.O. 11652: GDS
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TAGS: PFOR, UN, CB
SUBJECT: KHMER REPRESENTATION AT THE UNGA

REF: STATE 219689

1. DEBATE ON KHMER REPRESENTATION ITEM BEGINS DECEMBER 4, WITH VOTING POSSIBLE AS EARLY AS DEC 5. FYI. IF PRESSED TO VOTE, PRO-SIHANOUK RES LIKELY WOULD WIN BY

NARROW MARGIN. ACCORDINGLY, KHMER DEL AND ASIAN ALLIES (SINGAPORE, JAPAN, INDONESIA, THAILAND, MALAYSIA, PHILIPPINES, AUSTRALIA, AND NEW ZEALAND), ALL OF WHICH WOULD VOTE AGAINST PRO-SIHANOUK RES, HAVE CONCLUDED BEST TACTIC NOW IS MOVE FOR DEFERRMENT, PROBABLY INCLUDING INSCRIPTION IN PROVISIONAL AGENDA OF 29TH GA. PROPOSAL TO DEFER WOULD COME FROM THIRD COUNTRY NOT CLOSELY IDENTIFIED WITH KHMER. IT IMPORTANT IN YOUR DISCUSSIONS TO PORTRAY DEFERRAL AS DISPOSITION BY NON-COMMITTED DELS GIVEN LOOMING DILEMMA, RATHER THAN AS INITIATIVE BY OR AT BEHEST OF US OR ASIAN FRIENDS OF GKR. END FYI.

2. REQUEST ACTION ADDRESSEES, UNLESS YOU HAVE OVERRIDING OBJECTION, TO ACT URGENTLY AND AT HIGHEST APPROPRIATE LEVEL TO CONVEY FOLLOWING:

A. WE SAW NO VALID REASON FOR INSCRIPTION THIS ITEM; WE CONTINUE STRONGLY TO OPPOSE RESOLUTION SEATING SIHANOUK FOR GKR, SINCE IT WOULD PREJUDICE PROSPECTS FOR A NEGOTIATED SETTLEMENT, REQUIRE UN TO JUDGE WHAT SHOULD BE LEFT TO CAMBODIANS THEMSELVES, AND DISREGARD OPINION OF EAST ASIAN NATIONS MOST DIRECTLY CONCERNED; AND WE WOULD PREFER TO SEE SIHANOUK RESOLUTION SOUNDLY DEFEATED.

B. HOWEVER, WE UNDERSTAND THERE IS GROWING PREFERENCE FOR POSTPONEMENT OF ISSUE AT THIS GA, OWING TO WIDESPREAD UNEASINESS AMONG UNGA MEMBERS CONCERNING IMPLICATIONS OF PRO-SIHANOUK RES FOR NEGOTIATIONS IN AREA, FOR NATIONAL RECOGNITION CRITERIA, AND FOR UN NON-INTERFERENCE POSTURE.

C. DESPITE OUR STRONG OPPOSITION TO PRO-SIHANOUK RES, WE WOULD GO ALONG WITH DEFERRAL PROPOSAL WHICH IS LIKELY CONFIDENTIAL

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TO BE SURFACED NEXT WEEK BY NON-COMMITTED DELEGATIONS IN NEW YORK.

D. WE URGE HOST GOVTS TO SUPPORT DEFERRAL IN LIKELY EVENT IT SHOULD BE PROPOSED AS MOST FEASIBLE OUTCOME IN CIRCUMSTANCES.

3. JAPANESE MISSIONS IN FOLLOWING COUNTRIES HAVE BEEN INSTRUCTED TO MAKE SIMILAR DEMARCHE: ARGENTINA, CHILE, DENMARK, ETHIOPIA, FINLAND, FRANCE, FRG, GHANA, INDIA, IRAN, IVORY COAST, KENYA, LAOS, MEXICO, NEPAL, NIGERIA NORWAY, PAKISTAN, PANAMA, SWEDEN, ZAIRE. ACTION POSTS IN THESE COUNTRIES MAY WISH COORDINATE APPROACHES WITH JAPANESE.

4. DEPT GREATLY APPRECIATES EFFORTS POSTS HAVE MADE THUS FAR TO OVERCOME INERTIA OF MODERATE NON-ALIGNEDS ON THIS IMPORTANT AND PRECEDENT SETTING ISSUE. ACTION ADDRESSEES ARE THOSE WHERE WE ESTIMATE HOST GOVTS WOULD ABSTAIN ON SUBSTANCE, OR WHILE VOTING FOR GRUNK COULD BE PERSUADED TO OPT FOR DEFERMENT. WE NOW HOPEFUL THAT PRO-SIHANOUK RESOLUTION CAN BE SUCCESSFULLY SIDESTEPED THROUGH THIS FINAL, CONCERTED EFFORT IN NEW YORK AND CAPITALS. PORTER

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